

Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 ACDA-07 ERDA-05 AF-08 ARA-06
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NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01
OES-06 SS-15 USIA-06 SAJ-01 /124 W
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INFO AMEMBASSY BELGRADE
AMEMBASSY LONDON
AMEMBASSY MOSCOW
USMISSION NATO
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C O N F I D E N T I A L SECTION 1 OF 2 USUN 0360

E.O. 11652: GDS
TAGS: PARM, US, YO
SUBJ: YUGOSLAV VIEWS ON SPECIAL UNGA SESSION ON DISARMAMENT

1. SUMMARY: YUGOSLAVIA BELIEVES THAT SPECIAL SESSION ON
DISARMAMENT (SSOD) SHOULD ADOPT THREE DOCUMENTS: A POLITICAL
DECLARATION, AND DECLARATION ON MEASURES TO IMPLEMENT DISARMAMENT
OBJECTIVES AND A DECLARATION ON THE UNITED NATIONS ROLE. IT WILL
RECOMMEND TO 17-MEMBER NON-ALIGNED COORDINATING BODY THAT FIRST
PREPARATORY COMMITTEE MEETING (MARCH 7-11) CREATE THREE SUB-
COMMITTEES TO BEGIN DRAFTING THESE DECLARATIONS. YUGOSLAVIA, WHICH
ALREADY HAS TAKEN MAJOR ROLE IN FORMULATING NON-ALIGNED POLICY
TO SSOD, WANTS TO DEVELOP "REALISTIC AND MODERATE" APPROACH WHICH
WILL SEEK TO INVOLVE MAJOR POWERS ACTIVELY IN BOTH PREPARATORY
PHASE AND SUBSTANTIVE DECISIONS OF SPECIAL SESSION.
END SUMMARY

2. YUGOSLAV MISOFF BRANKOVIC, WHO HAS RESPONSIBILITY FOR
COMMITTEE I DISARMAMENT AFFAIRS, PROVIDED USUN MISOFF ON
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FEBRUARY 7 WITH FOLLOWING SUMMARY OF PRELIMINARY YUGOSLAV
VIEWS ON AND STATE OF PREPARATIONS FOR SPECIAL UNGA SESSION
ON DISARMAMENT TO BE CONVENED IN MAY-JUNE 1978.

3. NON-ALIGNED COORDINATION. YUGOSLAVIA INTENDS WITHIN NEXT
10 DAYS TO TABLE INFORMAL WORKING PAPER CONTAINING APPROACH
DESCRIBED BELOW TO 17-MEMBER GROUP OF NON-ALIGNED COUNTRIES

FOR DISARMAMENT AND INTERNATIONAL SECURITY AFFAIRS AT THE UNITED NATIONS. THIS GROUP, WHOSE MEMBERSHIP WAS ESTABLISHED AT THE COLOMBO NAC IN AUGUST 1976, INCLUDES: ALGERIA, ARGENTINA, BRAZIL, EGYPT, ETHIOPIA, INDIA, INDONESIA, IRAQ, MALAYSIA, MALI, MEXICO, MOROCCO, NEPAL, NIGERIA, PERU SRI LANKA AND YUGOSLAVIA. THIS BODY WORKED OUT SUBSTANCE AND TACTICS OF THE NON-ALIGNED INITIATIVE AT 31ST UNGA FOR ADOPTION OF RESOLUTION 189B CALLING FOR CONVENING OF SPECIAL SESSION ON DISARMAMENT. ACCORDING TO YUGOSLAVS, NONALIGNED HAVE NOT YET WORKED OUT THEIR APPROACH TO EITHER THE MARCH 7-11 SESSION OF THE PREPARATORY COMMITTEE NOR TO THE LARGER ISSUES OF AGENDA AND OBJECTIVES OF THE SPECIAL SESSION.

4. SPECIAL SESSION OBJECTIVES. YUGOSLAVIA BELIEVES THAT THE SSOD SHOULD DEFINE IN THREE DECLARATIONS A BROAD OUTLINE OF MULTILATERAL DISARMAMENT OBJECTIVES INCLUDING PRIORITIES FOR THEIR IMPLEMENTATION BY STAGES AND A DEFINITION OF THE INTERRELATIONSHIP BETWEEN THE UN AND OTHER BILATERAL AND MULTILATERAL NEGOTIATING FORUMS. THE YUGOSLAV APPROACH TO SSOD RECOGNIZES THAT ARMS CONTROL MEASURES CAN ONLY BE IMPLEMENTED GRADUALLY AND WITH THE ACTIVE COOPERATION OF THE NUCLEAR WEAPONS STATES; THEREFORE, THE SPECIAL SESSION SHOULD TAKE A POSITIVE APPROACH WHICH WILL INVOLVE THE MAJOR POWERS IN THE PREPARATORY PHASE AND OBTAIN THEIR ADHERENCE TO ITS SUBSTANTIVE DECISIONS. IN ORDER TO DEVELOP A COHERENT AND STRUCTURED APPROACH, MEMBER STATES SHOULD NEGOTIATE THE TEXTS OF AND SEEK TO REACH CONSENSUS ON THREE DOCUMENTS: A) A POLITICAL DECLARATION ON DISARMAMENT, B) A DECLARATION ON MEASURES TO IMPLEMENT DISARMAMENT OBJECTIVES, AND C) A CONFIDENTIAL

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DECLARATION ON THE ROLE OF THE UN IN DISARMAMENT. THE MAIN WORK OF THE PREPARATORY COMMITTEE, AND OF ANY SUBCOMMITTEE WHICH IT ESTABLISHES, OUGHT TO BE THE FORMULATION OF THESE DOCUMENTS.

5. DOCUMENTS: A) POLITICAL DECLARATION. THIS COULD BE IN TWO PARTS, THE FIRST REVIEWING THE DISARMAMENT SITUATION TO DATE INCLUDING BOTH A DESCRIPTION OF THE ARMS RACE AND OF ARMS CONTROL AGREEMENTS, AND THE SECOND DEFINING THE COMMITMENT TO MOVE FORWARD WITH MAJOR DISARMAMENT INITIATIVES ON BOTH NUCLEAR AND CONVENTIONAL ARMS IN THE YEARS AHEAD. B) DECLARATION ON IMPLEMENTING MEASURES. THIS DOCUMENT COULD TAKE NOTE OF THE 1961 MCCLOY-ZORIN PRINCIPLES AND THE 1970 SIX-POWER PAPER ON A COMPREHENSIVE PROGRAM OF DISARMAMENT. THE DECLARATION WOULD HIGHLIGHT THE COMMITMENT TO COMPLETE AND GENERAL DISARMAMENT, THE NEED TO MOVE TOWARD NUCLEAR DISARMAMENT AND THE REDUCTION OF CONVENTIONAL ARMS, AND THEN OUTLINE A SERIES OF CONCRETE PROPOSALS WHICH COULD INCLUDE: CTB, NUCLEAR-WEAPON-FREE ZONES, NON-USE ASSURANCES FROM NWS

TO NNWS, PROHIBITIONS ON THE USE OF INCENDIARIES, CHEMICAL WEAPONS, ETC., STRENGTHENING THE IAEA REGIME; MEASURES TO CONTROL THE CONVENTIONAL ARMS RACE AND OTHER ITEMS. C) DECLARATION ON THE UN ROLE. THIS DOCUMENT, BUILDING ON THE WORK DONE SO FAR ON THE ROLE OF THE UN IN DISARMAMENT AND STRENGTHENING THE DISARMAMENT AFFAIRS DIVISION OF THE UN SECRETARIAT, WOULD PRESCRIBE WAYS TO INVOLVE THE UNITED NATIONS MORE DEEPLY IN ONGOING DISARMAMENT ACTIVITIES.

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CIAE-00 DODE-00 EA-07 PM-04 H-01 INR-07 L-03 NASA-01
NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01
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6. ORGANIZATIONAL STRUCTURE. YUGOSLAVIA BELIEVES THAT THE FIRST SESSION OF THE PREPARATORY COMMITTEE SHOULD ORGANIZE ITSELF AS A COMMITTEE OF THE WHOLE AND ALSO ESTABLISH THREE SUBCOMMITTEES TO BEGIN DRAFTING THE ABOVE-MENTIONED DECLARATIONS. THE INITIAL PREPCOM WOULD SELECT A FIVE-MEMBER BUREAU AS WELL AS A CHAIRMAN AND RAPPORTEUR FOR EACH OF ITS THREE SUBCOMMITTEES. FOR A TOTAL OF ELEVEN OFFICERS, THESE ELEVEN WOULD BE APPOINTED ON THE BASIS OF GEOGRAPHICAL DISTRIBUTION AMONG THE FIVE REGIONAL GROUPS. YUGOSLAVIA AT PRESENT SUPPORTS ARGENTIAN AMBASSADOR ORTIZ DE ROZAS AS CHAIRMAN (THE ONLY CANDIDATE TO EMERGE SO FAR) BUT WOULD LIKE TO HAVE ONE OF THE OTHER TEN POSITIONS. THE THREE SUBCOMMITTEES WOULD WORK ON DRAFTING THE DECLARATIONS RIGHT UP TO THE CONVENING OF THE SPECIAL SESSION. ASSUMING THE FINAL DRAFTING AND NEGOTIATIONS WOULD NOT BE COMPLETED BEFORE THE SESSION COMMENCES, THE THREE SUBCOMMITTEES COULD MEET SIMULTANEOUSLY WITH THE GENERAL

DEBATE SO THAT THE DOCUMENTS WOULD BE READY FOR PRESENTATION
TO AND ADOPTION BY THE GENERAL ASSEMBLY AT THE CLOSE OF THE
SESSION.
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7. RULES OF PROCEDURE. YUGOSLAVIA BELIEVES THAT THE RULES OF
PROCEDURE USED AT THE SIXTH AND SEVENTH SPECIAL SESSIONS
SHOULD ALSO APPLY TO THE SSOD. IN THE YUGOSLAV VIEW, A MAJOR
EFFORT MUST BE MADE TO ADOPT ALL DECISIONS BOTH IN THE
PREPARATORY PHASE AND AT THE SESSION ITSELF BY CONSENSUS.
REALISTICALLY, HOWEVER, IT RECOGNIZES THAT THIS MAY NOT ALWAYS
BE POSSIBLE AND THAT ON SOME OCCASIONS THERE MAY BE RECOURSE
TO VOTING. (MISOFF STRESSED THAT THE US REGARDS CONSENSUS
PROCEDURE AS ESSENTIAL TO SUCCESS OF THE SPECIAL SESSION,
AND THAT VOTING ARRANGEMENTS, WITH THEIR IMPLICATION OF
CONFRONTATION BETWEEN NWS AND NNWS, COULD SERIOUSLY AFFECT
US APPROACH.)

8. IN SUMMARIZING THIS DESCRIPTION OF THE YUGOSLAV APPROACH
TO SSOD, BRANKOVIC OBSERVED THAT GOY RECOGNIZES COMPLEXITY OF
DISARMAMENT ISSUES AND THE NEED TO ADOPT REALISTIC AND
GRADUAL PROGRAM OF ACTION. YUGOSLAVIA WANTS SPECIAL SESSION
TO ESTABLISH COMMON GROUND BETWEEN NWS AND NNWS, AND IS NOT
SEEKING CONFRONTATION WITH THE MAJOR POWERS. MISOFF NOTED
IN GENERAL TERMS THAT YUGOSLAV IDEAS MERITED CAREFUL CONSIDERA-
TION AND THAT MODERATE AND REASONABLE APPROACH TO COMPLEX
DISARMAMENT ISSUES WAS ESSENTIAL IF SPECIAL SESSION IS TO
SUCCEED.
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Message Attributes

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